9110-04-P

DEPARTMENT OF HOMELAND SECURITY

Coast Guard

33 CFR Part 165

[Docket No. USCG-2014-0990]

RIN 1625-AA00

Safety Zone; Blue Water Resort and Casino Southwest

Showdown 4; Parker, AZ

AGENCY: Coast Guard, DHS.

ACTION: Temporary final rule; request for comments.

_

SUMMARY: The Coast Guard is establishing a temporary safety zone within the Lake Moolvalya region of the navigable waters of the Colorado River in Parker, Arizona in support of the Arizona Drag Boat Association sponsored race event, the Blue Water Resort and Casino Southwest Showdown. This safety zone is established to ensure the safety of participants, crew, spectators, participating vessels, and other vessels and users of the waterway. Unauthorized persons and vessels are prohibited from entering into, transiting through, or anchoring within this safety zone unless authorized by the Captain of the Port, or their designated representative. The Coast Guard requests public

comments on the temporary safety zone.

DATES: This rule is effective from 9 a.m. on February 20, 2015 through 6 p.m. February 22, 2015. This rule will be enforced from 9 a.m. until 6 p.m. February 20, 2015, February 21, 2015, and February 22, 2015. Public comments must be received by [INSERT DATE 30 DAYS FROM PUBLICATION IN THE FEDERAL REGISTER].

ADDRESSES: Submit comments using one of the listed methods, and see SUPPLEMENTAL INFORMATION for more information on public comments.

- Online http://www.regulations.gov following website instructions.
- Fax 202-493-2251.
- Mail or hand deliver Docket Management Facility (M-30), U.S. Department of Transportation, West Building Ground Floor, Room W12-140, 1200 New Jersey Avenue SE, Washington, DC 20590-0001. Hand delivery hours: 9 a.m. to 5 p.m., Monday through Friday, except Federal holidays (telephone 202-366-9329).

Documents mentioned in this preamble are part of docket [USCG-2014-0990]. To view documents mentioned in this preamble as being available in the docket, go to http://www.regulations.gov, type the docket number in the

"SEARCH" box and click "SEARCH." Click on Open Docket

Folder on the line associated with this rulemaking. You

may also visit the Docket Management Facility in Room W12
140 on the ground floor of the Department of Transportation

West Building, 1200 New Jersey Avenue SE, Washington, DC

20590, between 9 a.m. and 5 p.m., Monday through Friday,

except Federal holidays.

this rule, call or e-mail Petty Officer Nick Bateman,
Waterways Management, U.S. Coast Guard Sector San Diego,
Coast Guard; telephone 619-278-7656, e-mail
dllmarineeventssandiego@uscg.mil If you have questions on
viewing or submitting material to the docket, call Cheryl
Collins, Program Manager, Docket Operations, telephone
(202) 366-9826.

FOR FURTHER INFORMATION CONTACT: If you have questions on

SUPPLEMENTARY INFORMATION:

Table of Acronyms

DHS Department of Homeland Security

FR Federal Register

NPRM Notice of Proposed Rulemaking
TFR Temporary Final Rule

A. Public Participation and Comments

We encourage you to submit comments (or related material) on this temporary final rule. We will consider all submissions and may adjust our final action based on your comments. Comments should be marked with docket number USCG-2014-0990 and

should provide a reason for each suggestion or recommendation. You should provide personal contact information so that we can contact you if we have questions regarding your comments; but please note that all comments will be posted to the online docket without change and that any personal information you include can be searchable online (see the *Federal Register* Privacy Act notice regarding our public dockets, 73 FR 3316, Jan. 17, 2008).

Mailed or hand-delivered comments should be in an unbound 8½ x 11 inch format suitable for reproduction. The Docket Management Facility will acknowledge receipt of mailed comments if you enclose a stamped, self-addressed postcard or envelope with your submission.

Documents mentioned in this notice, and all public comments, are in our online docket at http://www.regulations.gov and can be viewed by following the website's instructions. You can also view the docket at the Docket Management Facility (see the mailing address under ADDRESSES) between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays.

B. Regulatory History and Information

The Blue Water Resort and Casino Southwest Showdown is an annual recurring marine event in March, and is listed in 33 CFR 100.1102 (table 1, number 7) for annual marine events on the Colorado River, between Davis Dam and Headgate Dam. Special local regulations exist for the marine event to allow for high speed boat racing in a nowake zone. For 2015, the event dates have been shifted from the listed weekend in March, to February. As such, a

temporary safety zone will be established to ensure the safety of event participants and spectators.

The Coast Guard is issuing this temporary final rule without prior notice and opportunity to comment pursuant to authority under section 4(a) of the Administrative Procedure Act (APA) (5 U.S.C. 553(b)). This provision authorizes an agency to issue a rule without prior notice and opportunity to comment when the agency for good cause finds that those procedures are "impracticable, unnecessary, or contrary to the public interest."

Under 5 U.S.C. 553(b) (B), the Coast Guard finds that good cause exists for not publishing a notice of proposed rulemaking (NPRM) with respect to this rule because an NPRM would be impracticable and contrary to the public interest in ensuring safety. We did not receive confirmation of the February event dates until November 15, 2014, which left insufficient time to draft, publish, and receive public comment on an NPRM. We wish to take immediate action to help protect the safety of the participants, crew, spectators, and participating vessels from other vessels during this three day annual event. However, because publication of this rule in the Federal Register will precede the event by several weeks, we are requesting public comment on the need for and sufficiency of our

safety zone, and on whether it should be adjusted in any way. In light of public comment, and with actual notice by on-scene personnel, we may modify the safety zone during its periods of enforcement.

C. Basis and Purpose

The legal basis and authorities for this rule are found in 33 U.S.C. 1231, 46 U.S.C. Chapter 701, 3306, 3703; 50 U.S.C. 191, 195; 33 CFR 1.05-1, 6.04-1, 6.04-6, and 160.5; Pub. L. 107-295, 116 Stat. 2064; and Department of Homeland Security Delegation No. 0170.1, which collectively authorize the Coast Guard to propose, establish, and define regulatory safety zones.

Because of the date change, this annual recurring marine event requires promulgation of a limited access area safety zone to ensure the safety of the event and support the safety of event participants and the public, who may not be aware of the event date change from March to February.

D. Discussion of the Final Rule

The Coast Guard is establishing a temporary safety zone that will be enforced from 9 a.m. to 6 p.m. on February 20, 2015, February 21, 2015, and February 22, 2015. The effect of the temporary safety zone will be to restrict navigation in the vicinity of the boat race site

until the conclusion of the races. The limits of the safety zone will support the Coast Guard issued marine event permit special local regulations to include all the navigable waters of the Colorado River between Headgate Dam and 0.5 miles north of the Blue Water Marina in Parker, Arizona.

The safety zone is necessary to provide for the safety of the crew, spectators, participants, and other vessels and users of the waterway. Persons and vessels will be prohibited from entering into, transiting through, or anchoring within this safety zone unless authorized by the Captain of the Port, or his designated representative, during the proposed times. The three day event will include racing on Friday, Saturday, and Sunday. Before the effective period, the Coast Guard will publish a local notice to mariners (LNM).

E. Regulatory Analyses

We developed this rule after considering numerous statutes and executive orders related to rulemaking. Below we summarize our analyses based on these statutes and executive orders.

1. Regulatory Planning and Review

This rule is not a significant regulatory action under section 3(f) of Executive Order 12866, Regulatory Planning

and Review, as supplemented by Executive Order 13563,

Improving Regulation and Regulatory Review, and does not require an assessment of potential costs and benefits under section 6(a)(3) of Executive Order 12866 or under section 1 of Executive Order 13563. The Office of Management and Budget has not reviewed it under those Orders. We expect the economic impact of this rule to be so minimal that a full Regulatory Evaluation is unnecessary. This determination is based on the size, location, limited duration of the safety zone and that the boat race is an annual recurring marine event. Additionally, to the maximum extent practicable, the event sponsor will assist with the movement of boaters desiring to transit the racing area during non-racing times throughout the three days.

2. Impact on Small Entities

The Regulatory Flexibility Act of 1980 (RFA), 5 U.S.C. 601-612, as amended, requires federal agencies to consider the potential impact of regulations on small entities during rulemaking. The term "small entities" comprises small businesses, not-for-profit organizations that are independently owned and operated and are not dominant in their fields, and governmental jurisdictions with populations of less than 50,000. The Coast Guard certifies under 5 U.S.C. 605(b) that this rule will not have a

significant economic impact on a substantial number of small entities. This rule will affect the following entities, some of which may be small entities: the owners or operators of vessels intending to transit or anchor in the impacted portion of the Colorado River from 9 a.m. to 6 p.m. on February 20, 2015, February 21, 2015 and February 22, 2015.

This safety zone will not have a significant economic impact on a substantial number of small entities for the following reasons. Although the safety zone would apply to the entire width of the river, traffic would be allowed to pass through the zone with the permission of the Captain of the Port, or his designated representative. The event sponsor will also to their maximum extent assist boaters wishing to transit the racing area during non-racing times throughout the three days. Before the effective period, the Coast Guard will publish a Local Notice to Mariners.

3. Assistance for Small Entities

Under section 213(a) of the Small Business Regulatory
Enforcement Fairness Act of 1996 (Public Law 104-121), we
want to assist small entities in understanding this rule.

If the rule would affect your small business, organization,
or governmental jurisdiction and you have questions
concerning its provisions or options for compliance, please

contact the person listed in the FOR FURTHER INFORMATION CONTACT, above.

Small businesses may send comments on the actions of Federal employees who enforce, or otherwise determine compliance with, Federal regulations to the Small Business and Agriculture Regulatory Enforcement Ombudsman and the Regional Small Business Regulatory Fairness Boards. The Ombudsman evaluates these actions annually and rates each agency's responsiveness to small business. If you wish to comment on actions by employees of the Coast Guard, call 1-888-REG-FAIR (1-888-734-3247). The Coast Guard will not retaliate against small entities that question or complain about this rule or any policy or action of the Coast Guard.

4. Collection of Information

This rule calls for no new collection of information under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501-3520).

5. Federalism

A rule has implications for federalism under Executive Order 13132, Federalism, if it has a substantial direct effect on the States, on the relationship between the national government and the States, or on the distribution of power and responsibilities among the various levels of government. We have analyzed this rule under that Order

and determined that this rule does not have implications for federalism.

6. Protest Activities

The Coast Guard respects the First Amendment rights of protesters. Protesters are asked to contact the person listed in the "FOR FURTHER INFORMATION CONTACT" section to coordinate protest activities so that your message can be received without jeopardizing the safety or security of people, places or vessels.

7. Unfunded Mandates Reform Act

The Unfunded Mandates Reform Act of 1995 (2 U.S.C. 1531-1538) requires Federal agencies to assess the effects of their discretionary regulatory actions. In particular, the Act addresses actions that may result in the expenditure by a State, local, or tribal government, in the aggregate, or by the private sector of \$100,000,000 or more in any one year. Though this rule will not result in such an expenditure, we do discuss the effects of this rule elsewhere in this preamble.

8. Taking of Private Property

This rule will not cause a taking of private property or otherwise have taking implications under Executive Order 12630, Governmental Actions and Interference with Constitutionally Protected Property Rights.

9. Civil Justice Reform

This rule meets applicable standards in sections 3(a) and 3(b)(2) of Executive Order 12988, Civil Justice Reform, to minimize litigation, eliminate ambiguity, and reduce burden.

10. Protection of Children

We have analyzed this rule under Executive Order 13045, Protection of Children from Environmental Health Risks and Safety Risks. This rule is not an economically significant rule and does not create an environmental risk to health or risk to safety that may disproportionately affect children.

11. Indian Tribal Governments

This rule does not have tribal implications under Executive Order 13175, Consultation and Coordination with Indian Tribal Governments, because it does not have a substantial direct effect on one or more Indian tribes, on the relationship between the Federal Government and Indian tribes, or on the distribution of power and responsibilities between the Federal Government and Indian tribes.

12. Energy Effects

This action is not a "significant energy action" under Executive Order 13211, Actions Concerning Regulations That Significantly Affect Energy Supply, Distribution, or Use.

13. Technical Standards

This rule does not use technical standards.

Therefore, we did not consider the use of voluntary consensus standards.

14. Environment

We have analyzed this rule under Department of
Homeland Security Management Directive 023-01 and
Commandant Instruction M16475.lD, which guide the Coast
Guard in complying with the National Environmental Policy
Act of 1969 (NEPA) (42 U.S.C. 4321-4370f), and have
determined that this action is one of a category of actions
that do not individually or cumulatively have a significant
effect on the human environment. This rule involves
establishment of a safety zone on the navigable waters of
Moovalya Lake. This rule is categorically excluded from
further review under paragraph 34(g) of Figure 2-1 of the
Commandant Instruction. An environmental analysis
checklist supporting this determination and a Categorical
Exclusion Determination are available in the docket where
indicated under ADDRESSES. We seek any comments or

information that may lead to the discovery of a significant environmental impact from this rule.

List of Subjects in 33 CFR Part 165

Harbors, Marine safety, Navigation (water), Reporting and recordkeeping requirements, Security Measures, Waterways.

For the reasons discussed in the preamble, the Coast Guard amends 33 CFR part 165 as follows:

PART 165-REGULATED NAVIGATION AREAS AND LIMITED ACCESS

AREAS 1. The authority citation for part 165 continues to read as follows:

Authority: 33 U.S.C. 1231; 46 U.S.C. Chapter 701, 3306, 3703; 50 U.S.C. 191, 195; 33 CFR 1.05-1, 6.04-1, 6.04-6, and 160.5; Pub. L. 107-295, 116 Stat. 2064; Department of Homeland Security Delegation No. 0170.1

2. Add § 165.T11-677 to read as follows:

§ 165.T11-677 Safety zone; Blue Water Resort and Casino Southwest Showdown 4; Parker, AZ

- (a) <u>Location</u>. The limits of the safety zone will include all the navigable waters of the Colorado River on Moovalya Lake between Headgate Dam and 0.5 miles north of the Blue Water Marina in Parker, Arizona.
- (b) Enforcement period. This section will be enforced from 9 a.m. to 6 p.m. on February 20, 2015,

February 21, 2015, and February 22, 2015.

- (c) <u>Definitions</u>. The following definition applies to this section: <u>designated representative</u>, means any commissioned, warrant, or petty officer of the Coast Guard on board Coast Guard, Coast Guard Auxiliary, or local, state, and federal law enforcement vessels who have been authorized to act on the behalf of the Captain of the Port.

 (d) <u>Regulations</u>. (1) Under the general regulations in 33 CFR Part 165, Subpart C, entry into, transit through or anchoring within this safety zone is prohibited unless authorized by the Captain of the Port of San Diego or his
- (2) All persons and vessels shall comply with the instructions of the Coast Guard Captain of the Port or his designated representative.
- (3) Upon being hailed by U.S. Coast Guard or designated patrol personnel by siren, radio, flashing light or other means, the operator of a vessel shall proceed as directed.
- (4) The Coast Guard may be assisted by other Federal, state, or local agencies in patrol and notification of the regulation.

Dated: December 15, 2014.

designated representative.

J. A. Janszen,

Commander, U.S. Coast Guard,

Acting, Captain of the Port San Diego.

[FR Doc. 2015-00176 Filed 01/08/2015 at 8:45 am;

Publication Date: 01/09/2015]